Just days before Israel will declare its independence, Golda Meir, then Head of the Political Department of the Jewish Agency travels to Amman to meet with King Abdullah of Transjordan. This is the second meeting between the two, with the first occurring in early November 1947 at Naharayim on the banks of the Jordan River.

Abdullah shares the Zionist leadership's fear of a Palestinian state led by the Mufti of Jerusalem, Hajj Amin al Husayni emerging as a result of the UN Partition decision. Contacts between then Emir Abdullah and the Jewish Agency begin soon after he is appointed by the British in 1922. His brother, Emir Faisal, had come to an agreement with Chaim Weizmann in 1919 based on collaboration to achieve their mutual interests. That agreement is never realized.

Underlying Abdullah's contacts and interest in cooperating with Zionist leadership is his desire for an expanded Arab state in the region. His "Greater Syria" plan envisages a unitary Aab state, under his leadership, which encompasses Transjordan, Syria and Palestine. Abdullah hopes that in return for granting Jewish autonomy within his proposed kingdom, Zionist leaders will support his efforts and persuade the British to do so as well. Later contacts, made during the 1930s are aimed at improving Transjordan's floundering economy. Zionist leaders consistently reject Abdullah's proposals, preferring to seek their own state.

The British announcement that they will end the Mandate and turn the Palestine issue over to the United Nations gives King Abdullah renewed hope that he will be able to expand his empire by taking over the Arab areas of Palestine. In the November 1947 meeting with Golda Meir, he states his intention to annex the Arab parts of Palestine. Meir responds that the Zionist leadership will not oppose that plan if it means that there would be no clashes between Jewish and Jordanian forces. Two weeks after the meeting, the UN General Assembly approves the partition of Palestine. Meir remains in contact with Abdullah, but grows increasingly wary of the King's plans as violence in Palestine escalates. In her autobiography, My Life, she writes, "Throughout January and February we maintained contact with Abdullah...As the weeks passed, my messages became more worried. The air was thick with conjecture, and despite his promise to me, there were reports that Abdullah was about to join the Arab League." (Meir, page 216)

By the spring of 1948, it had become clear that Abdullah was casting his lot with the other Arab states and was preparing to join in the fight against the Jewish state. Meir, at the urging of David Ben-Gurion seeks an additional meeting as a last effort to persuade Abdullah not to join the impending war. Meir explains why this is so critical, "Not only was the legion (Transjordan's British trained and led army) by far the best Arab army in the area, but...if Transjordan stayed out of the war, it would be much harder for the Iraqi army to cross over into Palestine and join in the attack on us." (Meir, p.216)

Abdullah agrees to a meeting in Amman. Meir is accompanied by Ezra Danin, a Haganah intelligence expert who has familial relationships with the King. Meir and Danin disguise themselves as an Arab couple and travel through enemy lines to Transjordan. She confronts Abdullah about breaking the promise he made to her in November 1947. The King explains that he is no longer able to act independently, that he is now "one of five," referring to Syria, Egypt Lebanon and Iraq. He urges the Zionist leadership to postpone their planned declaration of statehood as the only way to prevent war. Reiterating his desire for expanded territory, he tells Meir, "But why don't you wait a few years? Drop your demands for free immigration. I will take over the whole country and you will be represented in my parliament. I will treat you very well, and there will be no war." (Meir, p.